

Renewable Energy Team (RET) Strategy –
Preparation for Long Term Renewable

Development—

2016 and Onwards

(Detailed)

#### Document summary - RET Presents

2016 2020 2030

- Context of renewables in Guernsey
- RET vision including:
  - A long term legacy for Guernsey
  - the realistic optimal level of macro renewable energy in Guernsey:
    - to 2020 small scale local developments for local consumption (e.g. Solar).
    - Post 2020 larger scale local developments with potential for some export if desired (e.g. Offshore Wind, tidal, wave).
- RET mission
- The "Conditions" needed to fulfil the vision and mission.
- RET's Strategy and objectives (pre 2016 and beyond 2016).
- List of acronyms used appear on the final page of this document.



## STATES OF GUERNSEY Guernsey Context / History

- 2008 Energy Policy noted by the States, enabled Commerce and Employment (C&E) (which delegated this work to RET) to have the mandate to progress local macro renewable energy.
- 2011 Energy Resource Plan :
  - referred to the need to diversify the energy generation into low carbon and renewable generation and to reduce environmental impacts of our energy consumption
    - "an energy vision for 2020 whereby:
      - gradual decarbonisation of Guernsey's energy generation;
      - diversification of energy generation between low carbon and renewables;
      - contributing to sustainable and secure energy supply for Guernsey."
    - "recognizes that:
      - energy generation and energy use have environmental impacts and we should plan to adopt carbon reduction"
- 2014 Guernsey Electricity Strategy Future Strategy
  - agreed, reaffirming the work into renewables
- 2014 Scrutiny Committee review of The Security of Guernsey's Electricity Supply
  - agreed, supporting the medium term aim of having renewables as a significant contributor to on-island electricity
- The RET strategy contained within this document is in alignment with the above and States policy.



#### Vision – Long Term Legacy

Overall vision: "Guernsey will generate local, affordable, renewable energy, initially for local consumption, which is low carbon and will provide greater energy security and independence while making a contribution to a lasting commercial, financial and environmental legacy."

Delivered through the following priorities:

- a) Reinforced / additional cable links with France
- b) Small scale land projects such as micro solar
- c) Macro Solar
- d) Offshore wind when economics are acceptable circa 2020
- e) Tidal
  - a) pre commercial development site (post 2020) AND/OR
  - b) when commercially viable (post 2025)
- f) Wave
  - a) pre commercial development site (post 2020) AND/OR
  - b) when commercially viable (post 2025 / 30)

Maximise local economic development / employment

Generation of renewable power for on island consumption; with potential for export in the long term Local centre of excellence for renewables and related industries (e.g. using financial services)



#### **RET Mission**

#### **Overall Mission**

- To prepare the groundwork for development of renewable energy in the near to longer term, RET will ensure that all the required **political**, **legislative** and **commercial processes** (**including leasing**) and **approvals** are in place by 2018, as well as a base line **environmental and resource** understanding of Guernsey waters, as well as continued public engagement to ensure local support and acceptance.
- This is to enable at least the **initial deployment** of local macro **renewable energy generators** in the early 2020's if economically viable.

#### **Mission Objectives**

- Engage and communicate with the island on macro renewable energy promote concepts and understanding
- Provide accurate and timely information to decision makers
- Inform and be informed by States Energy Policy
- Enable Guernsey's economy to thrive by ensuring it has access to locally sourced, cost competitive and secure electricity in the future





### 2016 Objectives - Top 4

- Effective public engagement and communication look to ensure that the people of Guernsey are engaged and well informed of the local position with regards to renewables.
- Undertake the next stage of feasibility work for a 30MW offshore wind array in Guernsey waters, in conjunction with Guernsey Electricity Ltd, so that an informed decision on how to progress can be made by end 2016
- Facilitate Guernsey obtaining control of the seabed and extension of territorial seas to 12 nautical miles – Policy Letter by end of 2016.
- Continued development of a programme for solar projects at States' sites such that the electricity generation will generate a cost saving for the SoG





### Other RET objectives - continued

- Lobby and direct overall States energy policy with specific regard to macro renewables (LT).
- Work closely with Guernsey Electricity Ltd. to ensure strategic and objective alignment where appropriate (LT).
- Develop the best mechanisms for Guernsey with regards to leasing of the seabed to a developer (which may include GEL) looking at potential returns, cost, risk and opportunities of supply of electricity to the island or for export by end of 2016. Zone suitable areas for locating marine renewable devices to define what further data is likely to be required looking to progress by end 2016.
- Refine the understanding of the marine environment and renewable resources to a level of greater detail in order to accelerate generator deployment. (LT) Ensure that this information is useful to direct a developer and to provide realistic estimates of power output and generation profiles for Guernsey. (LT)
- Understand the wider socio-economic value of renewables to Guernsey (LT)
- Work with the other Channel Islands and wider international governments to progress renewables including work with the UK (through DECC) and French governments. (LT)
- Explore the potential for a renewables research/development base Long Term Aim. (LT)
- Encourage and support other renewable projects both within and without the States of Guernsey (LT)





## Factors beyond RET's control that influence the mission

- Continually investigate access into other electricity markets and their subsidies to make near term marine renewables more viable ensuring that the overall needs of the island are not compromised/ if it is in the best long term interest of the island – continuous. (LT)
- Follow closely the renewable technologies, the accompanying economics and energy storage such that Guernsey is fully up to date with the industries – continuous. (LT)
- Understand and monitor the costs of generation of the different renewable generating options. (LT)





### 2020 / 2030 Targets

		2020s		2030s
			% of total electricity (based on	
		GWh (at stated capacity)	predicted 2020 load )~	Installed capacity (MW)
Locally Generated – macro in the following order:				
Commercial Photovoltaic+	2 - 5 <sup>!</sup>	2.2 - 5.5	0.5 - 1.25	10
Wind #	10-30 potential	26.28-78.84	5-16%	>100-300
Tidal*	0 or test projects	0	0	~100
Wave	0 or test projects	0	0	ТВС
Renewable Energy Imported through CIEG cable\$	15	131.4	27%	
Total Electricity from all renewable sources	27-50	159.88 – 215.74	32.5-44.25% ^	TBC

\$ Note that 2030 is a significant time away that the targets are only estimates at this stage

! heavily dependent on any local support mechanism

- \* Assumes 40% capacity
- # Assumes 30% capacity
- + using average Gsy irradiance levels
- ^ During summer period with lowest demand supply may exceed demand and therefore not all electricity generated may be used on island
- ~ GEL predicted 2020 demand of 480GWh (which is approx 25-30% of total ENERGY consumption in Gsy) based on trended organic load growth prediction and estimated migration to electric heating
- 2020s local generation is expected to form the first stage of a larger project that increases significantly through the '20's up to 2030.



## Order and Timing of local macro renewables up to early 2020s

Туре	Potential Capacity – early 2020s	Notes
Commercial scale PV	Initially 1MW-2MW of capacity; expansion towards 2 - 5MW by early 2020s (dependant on local support mechanisms).	Work with Planning / Environment. Establish public acceptability and flow of projects Prioritise States owned land projects due to economic returns.
Offshore wind	20 to 30MW farm off Guernsey coast <b>could</b> be under development in the 2020s	Understand feasibility and acceptability. Expand upon earlier work.  Dependent on acceptance of some support mechanisms.
Tidal	No major development expected to be operational before 2020. Small scale development <b>could</b> take place by early 2020s if a developer decides to test in Guernsey waters.	It has been concluded that Guernsey is not well suited to act as a location for advanced trial arrays. It is unlikely that tidal will be commercially viable prior to the mid 2020s. Monitor UK (e.g. MeyGen), French (e.g. Raz Blanchard) and international projects (e.g. Bay of Fundy) to see if they demonstrate feasibility and viability by 2025.
Wave	No major development expected to be operational before 2020. Wave devices <b>could</b> be deployed in Guernsey waters by early 2020s if a developer decides to test in Guernsey waters.	It has been concluded that Guernsey is not well situated to act as a location for trial arrays. It is unlikely that wave will be commercially viable prior to the mid 2020s.



### SOrder and Timing of local macro renewables - to 2030s

	20303					
Туре	Potential Capacity – 2030s	Notes				
Commercial scale PV	Similar to 2020 levels at macro scale – as long as potential is taken up pre 2020	Little room for expansion from 2020 assuming achieved pre 2020.				
Offshore wind	100+ MW farm off Guernsey could be operational in the 2020s if desire / support for electricity from other jurisdictions is there.	Understand feasibility and refine understanding on acceptability. Expand upon earlier work. Reliant on support / subsidies from other jurisdictions.				
Tidal	100MW or larger array of tidal turbines could be deployed in Guernsey waters by 2030, depending on the state of the industry.	Dependant on successful demonstration of commercial viability of multi-turbine arrays and take up pre and post 2020.				
Wave	Unquantified amount potentially available off West, North and South coasts.	Dependant on successful demonstration of commercial viability of multi-turbine arrays. Monitor UK, French and international projects to see if they demonstrate feasibility and viability by 2025.				

#### STATES OF GUERNSEY

# Conditions Required / Objectives – listed in order of priority

- Local commercially viable sources of RE PV, Tidal, Wind,
   Wave, other
- Effective Communication Political and public buy-in
- Mature Technology at acceptable price
- Commercial and Legal processes inc seabed
- International and CI Cooperation
- Environmental Understanding
- Channel Island Renewable Infrastructure in place



#### Effective Communication - Public and political buy-in

- RET's strategy to take into account / be informed by States overall energy policy AND
- RET to inform overall States energy policy re macro renewables
- Proactive communication of when Guernsey will adopt renewables based on balanced and effective communication, of opportunities and reality in Guernsey, leading to well informed stakeholders with specific focus on:
  - Financing as most renewable energy is relatively more expensive at present
  - Timing tidal and wave technology maturing but not yet commercially available
  - Scale local project to be small later in this decade and increase significantly after 2020
- Objectives Ongoing
- Engage with the people of Guernsey, through a well developed communications strategy, informed stories and balanced reality (Top Priority)(LT)
- Presentation/seminar/briefings with States members, public and other stakeholders (LT)
- Engage with overall States energy policy makers to have a clear long term energy policy, with a focus on renewables (LT)
- Local Businesses / Interested parties "buy-in" and participate (LT)
- Repeat message and update annually (LT)
- Meetings with members of the media to outline RET vision and strategy (LT)
- Co-ordination with EPG (LT)



#### Mature Technology at Acceptable Price

- Technology at a commercial stage known deployment / operational data and costs
- Domestic renewables An acceptable economic framework by :
  - domestic FIT, Carbon Tax, deviation from merit order (e.g. allowing higher priced renewable electricity onto the grid with a "user pays" policy; or similar) OR
  - "grid parity"
  - Return to States from a development no ground rent but with "cheaper" locally generated electricity OR
     States ground rent and more expensive locally generated electricity
- Export Requires access to international support mechanisms potential ground rent
- Mixture of above for a single development exporting and domestic
  - Objectives end 2016
  - Fully costed work on small scale (circa 30MW) offshore wind project completed
  - Understand and inform the financing option debate on a technology by technology basis due to significant differences in technology workings and maturity (LT)
  - Undertake work to explore public views about the potential options for funding renewables (LT)
  - Understand the parameters of merit order variation / changes in regulation
  - Continue work on accessing CFDs (post 2018) from UK and potential to access subsidies from France (LT)
  - Clear strategy on how to approach market (LT)
  - Further refine and maintain up to date model to look at development costs and how these affect electricity or energy costs for the island (LT)
  - Identify what is acceptable to Guernsey population on a technology by technology basis
  - Monitor development and associated costs (LT)
  - Objectives post 2016
  - Continuation of up to 2016 as technologies mature
  - Final identification and potential selection of appropriate technologies/development partners ("winners") for Guernse
  - Financing mechanism concluded and approach market



#### Commercial & Legal Process

- Licensing and lease arrangements in place including:
  - territorial seas extension
  - sea bed acquisition
  - Charging / fees
- Objectives end 2016
- Policy Letter debated at the States for States of Guernsey to acquire seabed from Crown
- Zoning establish areas for potential development / lease and marine atlas
- Leasing "Head lease":
  - Finalise the head lease (or equivalent for ownership / acquisition of rights to) seabed with the Crown/the UK 0-3 and 3-12 miles as per Jersey 2015
- Leasing "Sublease":
  - Analysis of options (e.g. Different charges for Local consumption/export/export only)
     Objectives post 2016
- Engage with T&R regarding overall RET leasing
  - Commercial leasing parameters decided
  - Lease (or equivalent) initial areas of seabed for development
- Lease (or equivalent) of further areas of seabed for development



#### <u>Cooperation – International and CI wide</u>

- International work with external governments and stakeholders focus on UK and France to ensure:
  - Ability to export locally generated renewables
  - International FIT's/ subsidies/ incentives applicable to Guernsey
- Continued links through BIC identify areas where, working through BIC, EU funding may be available
- CI wide: Work with all Channel Islands (and other CDs) on an integrated strategy and projects on relevant areas
- Objectives end 2016
- International:
  - Collaboration on projects e.g. Participation in EU funded project as a partner if possible (LT)
  - Understand how/if Guernsey can access FITs etc from other jurisdictions (LT)
  - Explore commercial agreement opportunities with France / other EU (LT)
  - Liaise with French (relevant authorities) / other relevant EU progress under MOU/FFC (LT)
  - Continue Liaison/links with UK/DECC/BIC (LT)
- CI (and CD) wide:
  - Liaise with ERG where relevant (LT)
  - Continue to be key contributors to CIMREG and further progress (LT)
  - Ongoing relationship with the other islands at officer and political level utilise joint CI approach where necessary (LT)
  - Collaboration on projects where practicable (LT)
- Objectives post 2016
- Obtain access to FITs (or equivalent) for export
- Continuation of up to 2016



#### **Commercial PV Assessed**

- Sufficient solar resource Irradiance
- Availability of space e.g. Land, roof spaces
- Economically viable project(s)
- Objectives end 2016
- Agree to progress potential States owned site(s) (Top Priority)
- Play an active role in SoG PV project(s) focusing on viable States owned building projects
- Facilitate private PV project(s) through highlighting and helping with the removal of obstacles (LT)
- Objectives post 2016
- Continue to facilitate/identify potential PV projects

#### Wind Assessed

- Economically viable project
- Sufficient wind resource
- Suitable locations
- Public acceptance
- Objectives end 2016
- Conclude work to understand if local offshore wind project is viable in short to medium term (Top Priority)
- Continue to process and analyse data from wind mast and other data (LT)
- Refine the location of potential specific wind farm location(s) (Top Priority)
- Partner with offshore wind developer / consultant to refine business model (Top Priority)
- Zoning of potential areas
- Interaction with public re acceptability of offshore / near shore wind in local waters (Top Priority)
- Model and then monitor wind at specific location(s) (LT)
- Progress other work including (Top Priority):
  - Site selection process
  - Detailed analysis of electricity prices
  - Strategy for wind data gathering and resource analysis
- Objectives post 2016
- Refine/update understanding with regards to newly available technologies
- Progress work outlined in "Offshore Wind summary and next steps" document (9.2014) to project ready position
- Survey (geotechnical, seabed and other) the location of potential specific wind farm location(s)
- Begin deployment of first offshore wind project



#### **Tidal Assessed**

- Sufficient Tidal Resource
- Wait for commercially available tidal technology (likely to be post 2025)
- Objectives end 2016
- Refine understanding of modelled tidal resource (LT)
- Obtain further empirical tidal and other data (e.g. seabed) where practicable and cost effective (LT)
- Publish high level conclusions (LT)
- Zoning of potential areas
- Maintain an understanding of the industry maturity, including a good understanding of work underway at potential key projects (e.g. MeyGen, Raz Blanchard, Bay of Fundy) (LT)
- Objectives post 2016
- Continue to maintain an understanding of the industry maturity, including a good understanding of work underway at potential key projects (e.g. MeyGen, Raz Blanchard, Bay of Fundy)
- Refine pre 2016 understandings depending on specific sites/information
- Identify specific potential array locations
- Further measurements at specific probable array locations when appropriate
- Begin deployment of first tidal array



#### **Wave Assessed**

- Sufficient Wave Resource
- Greater understanding of potential / timing for wave sector overall and locally
- Objectives end 2016
- Refine understanding of modelled wave resource (LT)
- Zoning of potential areas
- Engage with Environment Department on wave buoy maintain involvement with the project
- Objectives post 2016
- Understand empirical wave data (such as that from Env. Wave Buoy)
- Refinement of Zoning based on improved data
- Publish high level conclusions
- Identify specific areas
- Undertake site specific measurements at identified areas when appropriate
- Refine pre 2016 understandings depending on specific sites/information



#### **Environmental Understanding**

- Appropriate baseline environmental data for all macro renewables
- Understanding of environment
- Engage Key Stakeholders

#### Objectives end 2016

- Follow up on work identified in REA (LT)
- Continued collation of all available environmental data

#### Objectives post 2016

- Marine mapping leading to zoning of potential areas, then:
  - Identify data gaps and collect, or assist in the collection of, additional data, where practicable and cost effective, including (LT)
    - Relating to the environment e.g. Geology
    - Relating to wind e.g. birds etc
    - Relating to tidal e.g. Mammals etc
  - Feed into MSP/leasing work
- Involvement of key Stakeholders (LT)
- Update Marine Atlas to incorporate new data to assist with zoning (LT)
- Continue building on / collecting baseline data
- Update Mapping to incorporate new data
- Focus on key areas identified in zoning





## Renewable Infrastructure in place

- RET to inform and be informed by States / GEL policies on:
  - "Local" island
    - Infrastructure
    - cabling infrastructure
  - Future proofing for the potential export of renewable energy
  - "Interconnector" cabling infrastructure which allows secure supply
- Objectives end 2016
- Feed into island infrastructure plans giving renewable needs and perspective (LT)
- Feed into GEL strategic review of cabling (LT)
- Ensure GEL's strategic review of cabling allows renewable generation for domestic use and export (LT)
- Objectives post 2016
- Extend pre 2016 objectives infrastructure, cabling etc
- Understanding use of system charges for transmission of energy (LT)



#### Other objectives to realise wider vision

- Objectives end 2016
- Continue role in assisting others within States in relation to renewable energy potential in Guernsey (LT)
- Continue University links and projects (LT)
- RET to advise parties involved with all areas of relevant policy (LT)
- Objectives post 2016
- Maximise local employment including, but not exclusively, high value jobs, maintenance and day to day jobs relating to renewables
- Explore further the proportion of construction and maintenance engineering could be performed on island
- Incorporate renewables into an overarching "sustainable Guernsey" vision
- Develop a full understanding of Guernsey's maximum renewables potential
- Potentially create a sustainable renewable energy research base on Guernsey potentially aligned with a UK University



#### Acronyms used in this document

C&E = Commerce and Employment Department

CIEG = Channel Island Electricity Grid

CIMREG = Channel Island Marine Energy Group

• DECC = Department of Energy and Climate Change

• / EPG = Energy Policy Group

• ERG = External Relations Group

• EU = European Union

FFC = Framework for Co-operation

FIT = Feed in tariff

• GEL = Guernsey Electricity Limited

GWh = Gigawatt hours

• (LT) = Long Term Project – Projects which are underway but are not due to be completed in 2015

MOU = Memorandum of Understanding

MSP = Marine Spatial Plan

MW = Megawatt

REA = Regional Environment Assessment

• RE = Renewable Energy

RET = Renewable Energy Team (part of C&E responsible for macro marine RE)

• ROC = Renewable Obligation Certificate

• T&R = Treasury and Resources Department

(Note – macro is classified as a project of at least 50kW installed capacity)